98TH CONGRESS 1ST SESSION

S. 657

To amend the Animal Welfare Act to ensure the proper treatment of laboratory animals.

IN THE SENATE OF THE UNITED STATES

MARCH 2 (legislative day, February 23), 1983

Mr. Dole (for himself, Mr. Melcher, Mr. Randolph, Mr. Heinz, Mr. Percy, and Mr. Stevens) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

A BILL

To amend the Animal Welfare Act to ensure the proper treatment of laboratory animals.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 SHORT TITLE SECTION 1. This Act may be cited as the "Improved 4 Standards for Laboratory Animals Act". FINDINGS 6 SEC. 2. The Congress finds that— 7 (1) methods of testing that do not use animals 8 have been developed which show promise of being 9 faster, less expensive, and more accurate than tradi-10

- tional animal experiments for some purposes and further opportunities exist for the development of these methods of testing:
 - (2) measures which eliminate or minimize the unnecessary duplication of experiments on animals can result in more productive use of Federal funds; and
- 7 (3) measures which help meet the public concern 8 for laboratory animal care and treatment are important 9 in assuring that research will continue to progress.

10 DEFINITIONS

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- 11 Sec. 3. (a) Section 2(e) of the Animal Welfare Act (7
- 12 U.S.C. 2132(e)) is amended by adding after "The term re-
- 13 search facility' means" the following: "each department,
- 14 agency, or instrumentality of the United States which uses
- 15 animals for research or experimentation,".
- 16 (b)(1) Subsections (f), (g), (h), (i), and (j) are redesignated
- 17 as subsections (j), (k), (l), (m), and (n), respectively.
- 18 (2) Section 2 of the Animal Welfare Act is amended by
- 19 adding after subsection (e) the following:
- 20 "(f) The term 'Federal agency' means an executive
- 21 agency as such term is defined in section 105 of title 5,
- 22 United States Code, and with respect to any research facility
- 23 means the agency from which the research facility has re-
- 24 ceived or may receive a Federal award for the conduct of

- 1 research, experimentation, or testing, involving the use of
- 2 animals;
- 3 "(g) The term 'Federal award for the conduct of re-
- 4 search, experimentation, or testing, involving the use of ani-
- 5 mals' means any mechanism (grant, contract, cooperative
- 6 agreement, or loan) under which Federal funds are provided
- 7 to support the conduct of such research;
- 8 "(h) The term 'direct use of conscious animals' means
- 9 any use or procedure that involves more than momentary
- 10 minor pain or discomfort, except where the animal is anes-
- 11 thetized throughout the entire course of that use or proce-
- 12 dure:
- 13 "(i) The term 'quorum' means a majority of the commit-
- 14 tee members;".
- 15 STANDARDS AND CERTIFICATION PROCESS
- 16 SEC. 4. (a) Subsection (a) of section 13 of the Animal
- 17 Welfare Act is amended by adding after "(a)" the following:
- 18 "(1)".
- 19 (b) The second sentence of section 13(a) of the Animal
- 20 Welfare Act (7 U.S.C. 2143(a)) is amended to read as fol-
- 21 lows: "Such standards shall include—
- 22 "(A) proper requirements with respect to han-
- 23 dling, housing, feeding, watering, sanitation, ventila-
- 24 tion, and shelter from extremes of weather and tem-
- 25 peratures;

- "(B) provision for adequate exercise and separathen by species where the Secretary finds that such separation is necessary for humane handling; and
- "(C) provision for adequate veterinary care, including the appropriate use of anesthetic, analgesic, or tranquilizing drugs and appropriate presurgical and post-surgical medical and nursing care.".
- (c) The last sentence of section 13(a) of the Animal 8 Welfare Act (7 U.S.C. 2143(a)) is amended to read as follows: "Nothing in this Act shall be construed as authorizing the Secretary to promulgate rules, regulations, or orders with 11 regard to design of research or experimentation by a research facility. The Secretary shall promulgate standards for research facilities, including proper requirements for animal care, treatment, and methodology in experimental procedures 15 to ensure that animal pain and distress are minimized. The Secretary shall require, at least annually, every research fa-17 cility to show that the standards governing the care, treatment, and use of animals, including appropriate use of anes-19 thetic, analgesic, and tranquilizing drugs during experimenta-20 tion, are being followed by the research facility during re-2122 search and experimentation.".
- 23 (d) Subsection (a) of section 13 of the Animal Welfare 24 Act is amended by adding at the end thereof the following:

1	"(2)(A) The Secretary shall require that each research
2	facility establish an institutional animal studies committee
3	(hereinafter in this paragraph referred to as the 'committee')
4	composed of not fewer than three members. Such members
5	shall possess sufficient expertise to assess the appropriateness
6	of animal care and treatment in experimental research. Of
7	the members of the committee—
8	"(i) at least one member shall be a doctor of vet-
9	erinary medicine;
10	"(ii) at least one member shall not be affiliated
11	with the research facility and shall be primarily respon-
12	sible for representing community concerns regarding
13	the welfare of animal subjects (such member shall pro-
14	vide adequate assurances that he or she will not re-
15	lease any trade secrets or confidential information of
16	the research facility); and
17	"(iii) not more than three members, in those cases
18	where the committee consists of more than three mem-
19	bers, shall be from the same administrative unit of the
20	research facility.
21	"(B) Such committee shall—
22	"(i) meet regularly with a quorum for all formal
23	actions

1 "(ii) make inspections at least semiannually of all
2 animal study areas and facilities of the research
3 facility;

"(iii) review as part of the inspection of the research facility the research methods and practices involving direct use of conscious animals and the condition of research animals for the purpose of evaluating those research methods and practices to ensure that animal pain and distress are minimized and to ensure compliance with the standards for appropriate animal care, treatment, and methodology; and

"(iv) file with the Secretary and with any Federal agency from which the research facility is receiving an award, a certification that such semiannual inspections and reviews have taken place.

16 The inspection certification required by subparagraph (B)(iv) 17 shall include reports of any violations of standards promulgated by the Secretary, deficient conditions of animal care or 18 treatment, and deviations of research methods and practices 19 from originally approved proposals that adversely affect 20 21 animal welfare. Such inspection certification shall be signed by a majority of the committee members. The committee 22 23 shall file complete records of their inspection certification visits (including attendance of committee members) and other information pertinent to its activities. Any minority views

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- 1 shall be included in the certification records. Such records
- 2 shall be maintained for at least three years by the committee
- 3 or the research facility and available for inspection by any
- 4 appropriate Federal agency.
- 5 "(C) The committee shall notify the Animal and Plant
- 6 Health Inspection Service of the Department of Agriculture
- 7 and any Federal agency from which the research facility is
- 8 receiving an award, in writing, of any unacceptable condi-
- 9 tions of animal care, treatment, or methodology which have
- 10 not been included in the certification. The notification shall
- 11 be made only after the administrative representative of the
- 12 research facility has been notified by the committee of the
- 13 unacceptable conditions and the research facility is given an
- 14 opportunity to make such conditions acceptable.
- 15 "(D) The committee shall provide for annual sessions for
- 16 scientists, animal technicians, and other personnel involved
- 17 with animal care and treatment in research facilities, which
- 18 provide instruction or training in-
- 19 "(i) the humane practice of animal maintenance
- and experimentation;
- 21 "(ii) the concept, availability, and use of research
- or testing methods that minimize or eliminate the use
- of animals or limit animal pain or distress; and
- 24 "(iii) utilization of the information service at the
- National Agricultural Library established under subsec-

1	tion (e) to prevent unnecessary auphoation of animal
2	experimentation by research facilities.
3	"(3) Research facilities shall inform their employees of
4	the provisions of this section and shall inform such employees
5	to report to the committee any violations of such provisions.
6	Employees of such facilities may not be discriminated against
7	because such employees reported any such violation.
8	"(4) The Secretary may waive the standards established
9	under this section under exceptional circumstances which are
10	related to the needs for research results or special and unusu-
11	al circumstances of the research facility.".
12	(e) Section 13 of the Animal Welfare Act is amended by
13	adding at the end thereof the following:
14	"(e) The Secretary shall facilitate agency compliance
15	with the requirements of this section through the establish-
16	ment of an information service at the National Agricultura
17	Library. The National Agricultural Library shall, in coopera-
18	tion with the National Library of Medicine, provide informa-
19	tion on improved methods of animal experimentation includ-
20	ing methods which would-
21	"(1) reduce or replace animal use;
22	"(2) minimize pain and distress, such as anesthetic
23	and analgesic procedures; and
24	"(3) prevent unnecessary duplication of animal ex-
25	perimentation.

1	"(f)(1) A research facility shall provide a statement of
2	assurance of compliance with this section upon requesting a
3	Federal award for the conduct of research, experimentation,
4	or testing involving the use of animals to the Secretary of
5	Agriculture and to the Secretary of any Federal agency from
6	which such research facility is requesting such award.
7	"(2) No Federal agency may approve any research fa-
8	cility for the receipt of a Federal award for the conduct of
9	research, experimentation, or testing unless the agency finds,
10	as a result of its review of the scientific merit of the proposal,
11	that the award proposal includes—
12	"(A) in its justification of the research, the details
13	of any procedure likely to produce pain or distress in
14	an experimental animal and demonstrates that the
15	principal investigator has considered possible alterna-
16	tive methods to any such procedure;
17	"(B) in any case involving the direct use of con-
18	scious animals, appropriate assurances that a doctor of
19	veterinary medicine has been consulted in the planning
20	of such procedures;
21	"(C) in any case involving the direct use of con-
22	scious animals, assurances—
23	"(i) for the proper use of tranquilizers, anal-
24	gesics, and anesthetics:

1	"(ii) for appropriate presurgical and postsur-
2	gical medical and nursing care;
3	"(iii) against use of paralytics without ade-
4	quate anesthesia; and
5	"(iv) that the withholding of tranquilizers,
6	anesthesia, analgesia, or euthanasia when scientif-
7	ically necessary shall continue for only the neces-
8	sary period of time; and
9	"(D) except in cases of scientific necessity or
10	other special circumstances as determined by the
11	animal studies committee, assurances that no animal
12	may be used in more than one major operative proce-
13	dure from which it is allowed to recover.
14	"(g) The Secretary of Agriculture shall promulgate
15	standards for compliance with this section. In any case in
16	which the sponsoring Federal agency determines that condi-
17	tions of animal care, treatment, or methodology in a particu-
18	lar project have not been in compliance with applicable
19	standards, despite notification to the research facility, that
20	agency shall suspend or revoke Federal support for the
21	project. Any research facility losing Federal support as a
22	result of actions taken under the preceding sentence shall
23	have the right of appeal as provided in sections 701 through
24	706 of title 5 United States Code "

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- 2 SEC. 5. This Act shall take effect one year after the
- 3 date of enactment.

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